



CONSULTATION PAPER 108

Margin lending: Training of financial advisers

July 2009

About this paper

This paper sets out ASIC's proposals on training requirements for financial advisers who advise on margin lending facilities. Attached to this paper is an draft updated version of RG 146, which has been amended to reflect our proposals.

The purpose of this paper is to seek the views of advisers and providers of training and education for advisers, and other interested parties, on the proposals we have developed.

About ASIC regulatory documents

In administering legislation ASIC issues the following types of regulatory documents.

Consultation papers: seek feedback from stakeholders on matters ASIC is considering, such as proposed relief or proposed regulatory guidance.

Regulatory guides: give guidance to regulated entities by:

- explaining when and how ASIC will exercise specific powers under legislation (primarily the Corporations Act)
- explaining how ASIC interprets the law
- describing the principles underlying ASIC's approach
- giving practical guidance (e.g. describing the steps of a process such as applying for a licence or giving practical examples of how regulated entities may decide to meet their obligations).

Information sheets: provide concise guidance on a specific process or compliance issue or an overview of detailed guidance.

Reports: describe ASIC compliance or relief activity or the results of a research project.

Document history

This paper was issued on 13 July 2009 and is based on the Corporations Act as at 13 July 2009 and the Corporations Legislation Amendment (Financial Services Modernisation) Bill 2009 as introduced into the Australian Parliament on 25 June 2009.

Disclaimer

The proposals, explanations and examples in this paper do not constitute legal advice. They are also at a preliminary stage only. Our conclusions and views may change as a result of the comments we receive or as other circumstances change.

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The consultation process

You are invited to comment on the proposals in this paper, which are only an indication of the approach we may take and are not our final policy.

As well as responding to the specific proposals and questions, we also ask you to describe any alternative approaches you think would achieve our objectives.

We are keen to fully understand and assess the financial and other impacts of our proposals and any alternative approaches. Therefore, we ask you to comment on:

- the likely compliance costs;
- · the likely effect on competition; and
- · other impacts, costs and benefits.

Where possible, we are seeking both quantitative and qualitative information.

We are also keen to hear from you on any other issues you consider important.

Your comments will help us develop our policy on the licensing and training of advisers who advise on margin lending facilities. In particular, any information about compliance costs, impacts on competition and other impacts, costs and benefits will be taken into account if we prepare a Business Cost Calculator Report and/or a Regulation Impact Statement: see Section C Regulatory and financial impact, p. 14.

Making a submission

We will not treat your submission as confidential unless you specifically request that we treat the whole or part of it (such as any financial information) as confidential.

Comments should be sent by 10 August 2009 to:

Chloe Youl Lawyer Strategic Policy Australian Securities and Investments Commission GPO Box 9827 Melbourne VIC 3001 facsimile: (03) 9280 3306

email: policy.submissions@asic.gov.au

What will happen next?

Stage 1	13 July 2009	ASIC consultation paper released
Stage 2	10 August 2009	Comments due on the consultation paper
	August– September	Drafting of amendments to RG 146
Stage 3	October 2009	Re-release of RG 146

A Regulation of margin lending

Key points

Margin lending will be regulated as a financial product under the Corporations Act.

ASIC will be responsible for setting the training standards that advisers will need to meet if they advise on margin lending products.

This paper sets out proposals in relation to:

- how margin lending facilities should be categorised for the purposes of the AFS licensee training requirements (i.e. whether they should be Tier 1 or Tier 2) and, therefore, what training requirements will apply to advisers if they advise on margin lending products; and
- when the training requirements will begin to apply to advisers who advise on margin lending products.

Margin lending facilities to be a 'financial product' under Ch 7

- The Council of Australian Governments agreed on 3 July 2008 that the Australian Government would assume responsibility for regulating consumer credit, including margin lending.
- The Corporations Legislation Amendment (Financial Services Modernisation) Bill 2009 (the Bill) was introduced into Parliament on 25 June 2009. The Bill regulates margin lending facilities as financial products under Ch 7 of the *Corporations Act 2001* (Corporations Act).
- 3 Under the Bill:
 - (a) a 'margin lending facility' is specifically included as a financial product under s764A;
 - Note: The new legislation will set out a specific definition for the term 'margin lending facility': see of Sch 1 cl 9of the Bill.
 - (b) issuers will be required to make an assessment as to whether the facility will be unsuitable for the client if issued; this requirement will also apply to issuers when they vary a margin lending facility to increase its limit;
 - (c) in meeting this requirement, an issuer may rely on the recommendation of another financial services licensee, as contained in a Statement of Advice, that the facility or variation is not unsuitable for the client;

(d) the issuer of a margin lending facility will be subject to a requirement to notify a client when the facility goes into margin call.

Note: The new legislation will include a specific definition for the term 'margin call': see Sch 1 cl 9of the Bill.

4 After commencement of the new legislation, an Australian financial services (AFS) licence will be required in order to deal in, or advise on, margin lending facilities.

Note: See s766B of the Corporations Act for a definition of 'financial product advice'. 'Dealing' includes issuing or varying a financial product: see s766C for a definition of 'dealing'.

Transitional arrangements will apply to the process for licensing advisers who advise on margin lending facilities. Under these transitional arrangements both issuers and advisers will have until 12 months after commencement to comply with the full requirements of the margin lending provisions.

Note: See Schedule 4 of the Bill for more information about the transitional arrangements that are expected to apply.

Training requirements for margin lending facilities

- 6 All AFS licensees are subject to the obligations to:
 - (a) maintain the competence to provide the financial services covered by their licence (s912A(1)(e)); and
 - (b) ensure that their representatives are adequately trained and competent to provide those financial services (s912A(1)(f)).
- As part of our role as regulator of the financial services industry, we are responsible for setting the training requirements that advisers need to meet. We have set minimum standards for the training of all advisers, as described in Regulatory Guide 146 *Licensing: Training of financial product advisers* (RG 146).
- Margin lending facilities have not previously been covered by the Corporations Act. Accordingly, no training requirements are currently in place for advisers who advise on these products. However, after the commencement of the new legislation, advisers who advise on margin lending facilities will need to meet particular training requirements under RG 146.
- We have set out proposed training requirements for advisers in relation to margin lending facilities in Section B of this consultation paper. We have also prepared a draft updated version of RG 146, which is amended to reflect

these proposals. This version of RG 146 is attached at the end of this consultation paper.

Note: The proposals in this paper, and RG 146 more generally, apply only to financial product advisers. However, other AFS licensees are still subject to the general competence requirements in s912A(1)(e)–(f).

Attached draft version of updated RG 146

We have attached for your feedback a draft version of the updated RG 146. We have used marked-up text to illustrate the substantive changes from the previous version of RG 146.

Our proposals on training requirements for advisers

Key points

We propose that margin lending facilities be categorised as Tier 1 products under RG 146. This will mean that advisers who advise on margin lending facilities will need to meet the Tier 1-level training requirements.

We propose that advisers be required to complete the training requirements within 12 months from the commencement date of the new legislation.

Overview of the training requirements for financial advisers

Generally, advisers need to meet the training requirements in RG 146. These requirements will usually be met by advisers undertaking a course listed in the ASIC Training Register.

What are the Tier 1 and Tier 2 standards?

- Under RG 146, products are divided into two groups—Tier 1 and Tier 2. The former category comprises products that are more complex than the latter.
- We have generally taken the view that, where a product is market-linked, it should belong to the more complex Tier 1 category. Simpler products that are not market-linked are generally treated as Tier 2 products and attract lighter training standards. Generally, the program content of Tier 1 training courses is at a more advanced level than that of Tier 2 courses.

Note 1: Tier 1 courses are at the 'Diploma' level under the Australian Qualifications Framework; Tier 2 courses are equivalent to the Certificate III level.

Note 2: Tier 2 products include general insurance products, consumer credit insurance, basic deposit products, non-cash payment products, and First Home Saver Account (FHSA) deposit accounts. All other products are Tier 1: see Table 3 of RG 146.

Meeting the training requirements

- Advising on Tier 1 products attracts more onerous knowledge requirements than advising on Tier 2 products. An adviser who provides advice on Tier 1 products must undertake:
 - (a) training in generic knowledge of the environment in which the products operate; and

- (b) specialist knowledge training on the financial products on which advice is provided.
- An adviser who provides advice on Tier 2 products is only required to undertake the relevant specialist knowledge training. Generic knowledge about the economic environment in which a product operates is less relevant to Tier 2 products because these products do not have an investment component where the return is subject to market fluctuations.
- If an adviser provides personal advice, they are also required to complete approved training courses covering relevant skill requirements (e.g. establishing a relationship with the client, and identifying and analysing the client's objectives, needs, financial situation and risk profile).
- Training courses may be delivered by registered training organisations, selfaccrediting organisations (i.e. universities and higher education institutions) and professional and industry associations that have been accredited by ASIC. Courses must be registered on the ASIC Training Register.

Note: See Section D of RG 146 for more detail about the required content and delivery of training programs.

Who must meet the training standards?

All persons who provide general or personal financial product advice to retail clients must meet the training standards, including both natural-person licensees and their representatives.

Note: Limited exceptions to the training standards are also available: see Section B of RG 146 for further information on who must meet the training standards.

Categorisation of margin lending facilities as Tier 1 products

Proposal

We propose to treat margin lending facilities as Tier 1 products.

Therefore, advisers who advise on margin lending facilities will need to meet the relevant Tier 1 training requirements, including acquiring the specialist product knowledge set out in Table A2.10 of the amended version of RG 146 attached to this paper.

Your feedback

- B1Q1 Do you agree that margin lending facilities should be treated as Tier 1 products? If not, why not?
- B1Q2 Do you agree that the specialist knowledge set out in Table A2.10 of the amended RG 146 is appropriate? If not, why not? Is there anything you would add?

B1Q3 Can you quantify any costs that may be associated with the implementation of this proposal?

Rationale

- Margin lending facilities will be regulated as financial products under Ch 7 of the Corporations Act because they are part of a financial investment transaction. Treating margin lending facilities as Tier 1 products is consistent with ASIC's general approach that market-linked products should be categorised as Tier 1. Although a borrower's liability is limited to the amount borrowed, the actual value of the investment fluctuates on a day-to-day basis in accordance with market movements. Therefore, it is appropriate that advisers who advise on margin lending facilities undertake generic knowledge training about the economic environment as part of the Tier 1 training requirements.
- Even if an adviser is giving advice solely about a margin lending facility (with no accompanying advice about the underlying investments), we still consider that margin lending should be treated as a Tier 1 product, as margin lending facility products involve product features that are not widely understood, and these may depend on the market performance of the underlying investments (e.g. margin call arrangements).
- Under proposal B1, an adviser who advises on margin lending facilities will need to have undertaken, at the Tier 1 level:
 - (a) generic knowledge training about the economic environment: see Table A1 in Appendix A of the attached version of RG 146;
 - (b) specialist knowledge training on the actual features of margin lending facilities: see proposed Table A2.10 in Appendix A of the attached version of RG 146;
 - (c) if the adviser provides advice on underlying investments through the margin lending facility, other specialist knowledge training in relation to the other products on which advice is provided: see Tables A2.1–A2.9 in Appendix A of the attached version of RG 146; and
 - (d) if the adviser provides personal advice: skills training that complies with Appendix B of RG 146: see Appendix B of the attached version of RG 146.
- Many advisers whose clients currently use margin lending facilities will have already undertaken the generic knowledge training as part of their licensing requirements. They are also likely to have undertaken the product-specific specialist knowledge training required for the underlying products on which they provide advice, such as securities, derivatives or managed investments.

- We think that, in many cases, the only additional training that advisers will need to undertake will be specialist training on the specific features of margin lending facilities. Our proposed specialist knowledge requirements for margin lending facilities are set out in the attached amended version of RG 146 as Table A2.10.
- Where advisers have already completed relevant training, including through completion of courses not listed on the ASIC Training Register, it may be possible for this prior training to be recognised: see RG 146.75–RG 146.78.

Transition period for training requirements

Transitional arrangements for the new legislation are likely to mean that both issuers and advisers will have until 12 months after commencement to comply with the full requirements of the margin lending provisions (see paragraph 5).

Proposal

We propose advisers be required to complete the training requirements within 12 months from the commencement date of the new legislation. This means that all new AFS licences or licence variations offered during the first 12 months of the new legislation would be offered on condition that applicants and/or their representatives complete the full training requirements by the date that is 12 months from the commencement of the new legislation.

Your feedback

B2Q1 Do you agree with this proposal? If not, why not?

B2Q2 Is 12 months from commencement of the new legislation a sufficient period of time:

- (a) for course providers to develop training courses?
- (b) for advisers to complete the training?

B2Q3 Can you foresee any issues that may delay the process of developing training courses for trainers or the process of completing training for advisers?

Rationale

We recognise that advisers may not be ready to meet the training requirements immediately, either at the commencement of the new legislation or at the point at which they lodge their application for a new AFS licence or licence variation.

Note: See paragraph 5 for more information about the transitional arrangements that are expected to apply to advisers under the new legislation.

- As margin lending facilities have not previously been regulated under Ch 7, appropriate training courses may not currently be in place. Providers will require time to develop these courses and ensure that they are registered on the ASIC Training Register. Advisers will also need time to complete the required training.
- For this reason, we think it is appropriate to allow advisers a period of time to complete the training requirements. However, given that in most cases advisers will probably only require limited additional training (see paragraph 23), we think that the proposed arrangements allow an adequate period of time for advisers to meet the requirements.
- By setting out our proposals on training requirements now, we hope that this will give advisers some certainty, at an early stage, about what they will need to do to prepare for meeting the treating requirements, and also allow providers to begin to develop courses as soon as possible.

C Regulatory and financial impact

- In developing the proposals in this paper, we have carefully considered their regulatory and financial impact. On the information currently available to us we think they will strike an appropriate balance between:
- protecting consumers by ensuring that financial product advisers are adequately trained in the financial products and services they advise on; and
 - (a) implementing training requirements in a way that is not overly burdensome.
 - (b) considering all feasible options;
- Before settling on a final policy, we will comply with the requirements of the Office of Best Practice Regulation (OBPR) by:
 - (a) if regulatory options are under consideration, undertaking a preliminary assessment of the impacts of the options on business and individuals or the economy;
 - (b) if our proposed option has more than low impact on business and individuals or the economy, consulting with OBPR to determine the appropriate level of regulatory analysis; and
 - (c) conducting the appropriate level of regulatory analysis, that is, complete a Business Cost Calculator report (BCC report) and/or a Regulation Impact Statement (RIS).
- All BCC reports and RISs are submitted to the OBPR for approval before we make any final decision. Without an approved BCC Report and/or RIS, ASIC is unable to give relief or make any other form of regulation, including issuing a regulatory guide that contains regulation.
- To ensure that we are in a position to properly complete any required BCC report or RIS, we ask you to provide us with as much information as you can about:
 - (a) the likely compliance costs;
 - (b) the likely effect on competition; and
 - (c) other impacts, costs and benefits,

of our proposals or any alternative approaches: see 'The consultation process' p. 4.

Key terms

Term	Meaning in this document
AFS licence	An Australian financial services licence under s913B of the Corporations Act that authorises a person who carries out a financial services business to provide financial services Note: This is a definition contained in s761A.
AFS licensee	A person who holds an AFS licence
ASIC	Australian Securities and Investments Commission
ASIC Training Register	The register that contains details of training courses and individual assessment services that have been approved by ASIC-authorised assessors as meeting the training requirements in RG 146
Bill	The Corporations Legislation Amendment (Financial Services Modernisation) Bill 2009, released on 7 May 2009, introduced into Parliament on 25 June 2009
Corporations Act	Corporations Act 2001, including regulations made for the purposes of that Act
Corporations Regulations	Corporations Regulations 2001
financial product	Generally a facility through which, or through the acquisition of which, a person does one or more of the following:
	 makes a financial investment (see s763B);
	 manages financial risk (see s763C);
	 makes non-cash payments (see s763D) Note: See Div 3 of Pt 7.1 for the exact definition.
financial service	Has the meaning given in Pt 7.1, Div 4 of the Corporations Act
margin call	Generally, a margin lending facility is in margin call if the current loan to value ratio of the facility exceeds a ratio, percentage, proportion or level (however described) determined under the terms of the facility, and:
	the client becomes required to take action; or
	the provider becomes entitled to take action; or
	 another person becomes required or entitled to take action;
	in accordance with the terms of the facility to reduce the current LVR of the facility
	Note: See Sch 1 cl 8of the Bill for the exact definition.

Term	Meaning in this document	
margin lending facility	'margin lending facility' means:	
	(a) a standard margin lending facility; or	
	(b) a non-standard margin lending facility; or	
	(c) a facility declared by ASIC to be a margin lending facility.	
	Note: This is the definition in the Bill.	
non-standard margin lending facility	A non-standard margin lending facility is a facility under the terms of which:	
	 (a) a natural person (the client) transfers one or more marketable securities, or a beneficial interest in one or more marketable securities (the transferred securities) to another person (the provider); and 	
	 (b) the provider transfers property to the client (the transferred property) as consideration or security for the transferred securities; and 	
	(c) the transferred property is, or may be, applied wholly or partly to acquire one or more financial products, or a beneficial interest in one or more financial products; and	
	(d) the client has a right, in the circumstances determined under the terms of the facility, to be given marketable securities equivalent to the transferred securities; and	
	(e) if the current LVR of the facility exceeds a ratio, percentage, proportion or level (however described) determined under the terms of the facility, then:	
	(i) the client becomes required to take action; or	
	(ii) the provider becomes entitled to take action; or	
	(iii) another person becomes required or entitled to take action;	
	in accordance with the terms of the facility to reduce the current LVR of the facility. Note: This is the definition contained in the Bill.	
personal advice	Financial product advice given or directed to a person (including by electronic means) in circumstances where:	
	 the provider of the advice has considered one or more of the person's objectives, financial situation and needs; or 	
	 a reasonable person might expect the provider to have considered one or more of those matters Note: This is a definition contained in s766B(3) 	
Product Disclosure Statement (PDS)	A document that must be given to a retail client in relation to the offer or issue of a financial product in accordance with Div 2 of Pt 7.9	
	N	

Note: See s761A for the exact definition.

Term	Mea	ning i	in this document
retail client	A client as defined in s761G of the Corporations Act and Ch 7, Pt 7.1, Div 2 of the Corporations Regulations		
RG 148 (for example)	An ASIC regulatory guide (in this example, numbered 148)		
s766E (for example)	A section of the Corporations Act (in this example numbered 766E)		
standard margin lending facility	A standard margin lending facility is a facility under the terms of which:		
	(a)		it is, or may be, provided by a person (the ider) to a natural person (the client); and
	(b)	the o	credit provided is, or may be, applied wholly or y:
		(i)	to acquire one or more financial products, or a beneficial interest in one or more financial products; or
		(ii)	to repay, wholly or partly, another credit facility (within the meaning of subparagraph 765A(1)(h)(i)), the credit provided under which was applied, wholly or partly, to acquire one or more financial products, or a beneficial interest in one or more financial products; and
	(c)		credit provided is, or must be, secured by erty (the secured property); and
	(d)	who secu	secured property consists, or must consist, lly or partly of one or more marketable urities, or a beneficial interest in one or more ketable securities; and
	(e)	perc	e current LVR of the facility exceeds a ratio, entage, proportion or level (however described) rmined under the terms of the facility, then:
		(i)	the client becomes required to take action; or
		(ii)	the provider becomes entitled to take action; or
		(iii)	another person becomes required or entitled to take action;
		ent LV	rnce with the terms of the facility to reduce the //R of the facility. This is the definition contained in the Bill.
Statement of Advice (SOA)	provi	sion of Pt	nt that must be given to a retail client for the of personal advice under Subdivs C and D of t 7.7 See s761A for the exact definition.

List of proposals and questions

Propo	sal	Your fo	eedback
В1	We propose to treat margin lending facilities as Tier 1 products. Therefore, advisers who advise on margin lending facilities will need	B1Q1	Do you agree that margin lending facilities should be treated as Tier 1 products? If not, why not?
	to meet the relevant Tier 1 training requirements, including acquiring the specialist product knowledge set out in Table A2.10 of the amended version of RG 146 attached to this paper.	B1Q2	Do you agree that the specialist knowledge set out in Table A2.10 of the amended RG 146 is appropriate? If not, why not? Is there anything you would add?
attached to this paper.		B1Q3	Can you quantify any costs that may be associated with the implementation of this proposal?
B2	We propose advisers be required to	B2Q1	Do you agree with this proposal? If not, why not?
	complete the training requirements within 12 months from the commencement date of the new legislation. This means that all new AFS	B2Q2	Is 12 months from commencement of the new legislation a sufficient period of time:
licences or licence variations offered during the first 12 months of the new legislation		(a) for course providers to develop training courses?	
	would be offered on condition that applicants and/or their representatives complete the full		(b) for advisers to complete the training?
	training requirements by the date that is 12 months from the commencement of the new legislation.	B2Q3	Can you foresee any issues that may delay the process of developing training courses for trainers or the process of completing training for advisers?





REGULATORY GUIDE 146

Licensing: Training of financial product advisers

July 2009

About this guide

This is a guide for:

- advisers (i.e. Australian financial services (AFS) licensees and representatives who provide financial product advice to retail clients); and
- providers of training and education for advisers.

This guide sets out minimum training standards that apply to advisers and how advisers can meet these training standards.

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- giving practical guidance (e.g. describing the steps of a process such as applying for a licence or giving practical examples of how regulated entities may decide to meet their obligations).

Information sheets: provide concise guidance on a specific process or compliance issue or an overview of detailed guidance.

Reports: describe ASIC compliance or relief activity or the results of a research project.

Document history

This version was issued on 13 July 2009 and is based on legislation and regulations as at 13 July 2009.

This document can also be referred to as Policy Statement 146 *Licensing: Training of financial product advisers* (PS 146).

Previous versions:

- Superseded Regulatory Guide 146, issued 20 August 2008
- Superseded Regulatory Guide 146, issued 22 November 2007
- Superseded Policy Statement 146, issued 28 November 2001, updated 22 January 2003 and 31 August 2005, rebadged as a regulatory guide 5 July 2007
- Superseded Interim Policy Statement 146, issued 6 September 1999, updated 4 October 2000

Disclaimer

This guide does not constitute legal advice. We encourage you to seek your own professional advice to find out how the Corporations Act and other applicable laws apply to you, as it is your responsibility to determine your obligations.

Examples in this guide are purely for illustration; they are not exhaustive and are not intended to impose or imply particular rules or requirements.

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A Overview

Key points

ASIC has set minimum standards for the training of financial product advisers (training standards): see RG 146.1–RG 146.3.

The training standards are sets of knowledge and skill requirements that vary depending on the adviser's activities: see RG 146.6–RG 146.7 and Section C.

All natural persons who provide financial product advice to retail clients must meet the training standards, unless they fall within certain limited exemption categories: see RG 146.4–RG 146.5 and Section B.

In general, advisers will meet the relevant training standards by satisfactorily completing training courses assessed as meeting the training standards by an authorised assessor and listed on the ASIC Training Register. As an alternative, experienced advisers can demonstrate their competence through individual assessment by an authorised assessor: see RG 146.8–RG 146.13 and Sections D–E.

Licensees must implement policies and procedures to ensure that they and their advisers undertake continuing training: see RG 146.14–RG 146.15 and Section F.

Our approach to the training of advisers

- RG 146.1 We have set minimum standards for the training of advisers. By setting and enforcing these training standards, we aim to:
 - (a) protect consumers of financial advice by ensuring that those who provide the advice are competent to do so. Retail clients generally do not have the resources or expertise to assess whether their adviser has an appropriate level of competence to provide financial advice. It is important for ASIC to set training standards that ensure a level of competence;
 - (b) help licensees comply with their legal obligations to ensure that they and their representatives are adequately trained and competent to provide the services covered by their AFS licence. Under the Corporations Act, licensees must adequately train and supervise their representatives, and must themselves be competent; and
 - (c) help training and education providers and professional and industry associations understand our regulatory requirements, so that they can develop appropriate training courses and standards.

- RG 146.2 The training standards in this regulatory guide should be read with the Financial Services Training Package (FSTP). The FSTP is an integrated set of nationally endorsed competency standards, assessment guidelines and Australian Qualifications Framework qualifications for the financial services industry developed and endorsed under the National Training Framework.
- RG 146.3 We have set minimum training standards only and encourage industry and professional associations to build on the training standards. We recognise industry's important role in the development and promotion of best practice relating to training and competence.

Who must meet the training standards?

- RG 146.4 All natural persons who provide financial product advice to retail clients must meet the training standards, unless they fall within certain limited exemptions.
- RG 146.5 We have exempted certain persons from meeting our training standards because their activities are of a limited nature and because someone who does comply with the training standards plays a material role in the provision of financial product advice to retail clients by these persons.

What are the training standards?

- RG 146.6 The training standards are sets of knowledge and (in some cases) skill requirements that must be satisfied, at either the Tier 1 or Tier 2 education level, by advisers before they give advice. The Tier 1 education level is broadly equivalent to the 'Diploma' level under the Australian Qualifications Framework and the Tier 2 education level is broadly equivalent to the 'Certificate III' level under the Australian Qualifications Framework.
- RG 146.7 The knowledge and skill requirements and educational levels vary depending on the adviser's advice activities. That is, they vary depending on:
 - (a) whether the adviser gives general or personal advice; and
 - (b) what products the adviser gives advice on.

The knowledge requirements are set out in Appendix A and the skill requirements are set out Appendix B. See also Table 1.

How do advisers meet the training standards?

RG 146.8 In general, advisers will meet the training standards by satisfactorily completing training courses listed on the ASIC Training Register relevant to their advisory activities. As an alternative, experienced advisers can

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demonstrate their competence through individual assessment against the training standards by an authorised assessor.

- Persons providing advice only on basic deposit products and related noncash payment products will be able to meet the training standards by satisfactorily completing a training course that is not on the ASIC Training Register but has instead been assessed as meeting the training standards by their licensee.
- RG 146.10 Table 1 summarises what individual advisers must do to meet the training standards.

Table 1: What must an adviser do to meet the training standards?

	Advisor provides report adviso	Advisor was dates were and advise
	Adviser provides general advice	Adviser provides personal advice
Adviser provides advice on Tier 1 products	You must complete courses on the ASIC Training Register that meet the relevant training standards, i.e. they are at the Tier 1 level and cover:	You must complete courses on the ASIC Training Register that meet the relevant training standards, i.e. they are at the Tier 1 level and cover:
	 the generic knowledge relevant to the products you advise on and the markets in which you operate (see A1 in Appendix A), and 	 the generic knowledge relevant to the products you advise on and the markets in which you operate (see A1 in Appendix A),
	 the specialist knowledge about the specific products you advise on and the markets in which you operate (see A2 in Appendix A) 	 the specialist knowledge about the specific products you advise on and the markets in which you operate (see A2 in Appendix A),
	OR	and
	You must be individually assessed by an authorised assessor against	 the relevant skills requirements (see Appendix B)
	the relevant training standards	OR
	Ü	You must be individually assessed by an authorised assessor against the relevant training standards
Adviser provides advice on Tier 2 products other than basic deposit products and related non-cash payment products	You must complete courses on the ASIC Training Register that meet the relevant training standards, i.e. they are at the Tier 2 level and cover the specialist knowledge about the specific products you advise on and the markets in which	You must complete courses on the ASIC Training Register that meet the relevant training standards, i.e. they are at the Tier 2 level and cover: • the specialist knowledge about the specific products you advise
	you operate (see A2 in Appendix A)	on and the markets in which you
	OR	operate (see A2 in Appendix A), and
	You must be individually assessed by an authorised assessor against the relevant training standards	the relevant skills requirements (see Appendix B)
	-	OR
		You must be individually assessed by an authorised assessor against the relevant training standards

You must complete courses on the ASIC Training Register that meet the relevant training standards, i.e. they are at the Tier 2 level and cover: • the specialist knowledge about the specific products you advise on and the markets in which you
-
operate (see A2 in Appendix A), and
 the relevant skill requirements (see Appendix B)
OR
You must complete courses your licensee has assessed as meeting the relevant training standards
OR
You must be individually assessed by an authorised assessor against the relevant training standards

Note 2: Advisers completing training courses on the ASIC Training Register may receive exemptions or credit for some knowledge or skill requirements: see RG 146.64–RG 146.66.

How are training courses and advisers assessed?

RG 146.11 In general, training courses can be listed on the ASIC Training Register if they are assessed by an authorised assessor as meeting the training standards. Licensees can assess whether training courses on basic deposit products and related non-cash payment products meet the relevant knowledge and skill requirements in the training standards. Courses assessed by licensees do not need to be listed on the ASIC Training Register.

RG 146.12 Individual assessment against the training standards must be conducted by an authorised assessor.

RG 146.13 The following organisations can undertake the role of authorised assessor:

- (a) registered training organisations (RTOs);
- (b) self-accrediting organisations (SAOs); or
- (c) a professional or industry association relevant to the financial services industry that has been accredited by us.

What are the continuing training requirements?

- RG 146.14 Licensees must implement policies and procedures to ensure that their advisers (and they themselves, if they are natural person licensees) undertake continuing training to maintain and update the knowledge and skills that are appropriate for their activities.
- RG 146.15 We do not require continuing training courses to be assessed by an authorised assessor.

Further information for advisers

- RG 146.16 For further information on what advisers must do to meet the training standards in this regulatory guide, advisers may:
 - (a) contact the Compliance or Training Manager in their organisation responsible for the implementation of this regulatory guide;
 - (b) contact their respective industry association;
 - (c) search the ASIC Training Register on the ASIC website at www.asic.gov.au/fstraining; or
 - (d) contact the ASIC Infoline by emailing **infoline@asic.gov.au** or phoning **1300 300 630**.

B Who must meet the training standards?

Key points

All natural persons who provide financial product advice to retail clients must meet the training standards, unless they fall within certain limited exemptions: see RG 146.17.

We have exempted certain persons from meeting the training standards because their activities are of a limited nature and because someone who does comply with the training standards plays a material role in the provision of financial product advice to retail clients by these persons: see RG 146.18–RG 146.28.

The licensee is responsible for ensuring that all advisers meet the training standards: see RG 146.29–RG 146.34.

Advisers providing financial product advice

- RG 146.17 All natural persons who provide financial product advice to retail clients must meet the training standards, unless they fall within one of the exemptions in RG 146.18–RG 146.28. This means that, subject to limited exemptions, the training standards must be met by:
 - (a) natural person licensees;
 - (b) natural person representatives of licensees; and
 - (c) natural persons who are authorised by a corporate authorised representative of a licensee,

who provide to retail clients:

- (d) personal advice (as defined in s766B(3) of the *Corporations Act 2001* (Corporations Act)), and/or
- (e) general advice (as defined in s766B(4) of the Corporations Act).

In this regulatory guide, we refer to persons who are required to meet the training standards as 'advisers'.

Note: For guidance on what is the provision of financial product advice, see Regulatory Guide 36 *Licensing: Financial product advice and dealing* (RG 36).

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Who does not have to comply with the training standards?

Conduct not financial product advice

- RG 146.18 Persons that do not provide financial product advice are not required to meet the training standards. Examples of conduct that is not treated as financial product advice include:
 - (a) conduct done in the course of work of a kind ordinarily done by clerks or cashiers (s766A(3));
 - (b) conduct being the provision of an exempt document or statement (s766B(1A)); and
 - (c) certain general advice given by a financial product issuer (reg 7.1.33H).

Conduct exempt from licensing

- RG 146.19 Persons who provide financial product advice for which there is an exemption under the Corporations Act from the obligation to hold an AFS licence are not required to meet the training standards. Examples of financial product advice that is exempt from the licensing regime include:
 - (a) the provision of general advice in the media by product issuers (or by persons acting on behalf of product issuers) where the advice relates to the issuer's own products and where certain warnings are provided (reg 7.6.01(1)(0)); and
 - (b) referrals that are exempt from licensing under reg 7.6.01(1)(e) or (ea).

Mere preparation of advertisements

- RG 146.20 The training standards do not apply to persons whose conduct consists of the mere preparation of advertisements to which s1018A applies, provided that:
 - (a) the AFS licence of the issuer or seller (as the case may be) authorises the provision of financial product advice; and
 - (b) a responsible manager of the issuer or seller approves the advertisement before its publication or dissemination.

Customer service representatives

- RG 146.21 Customer services representatives (i.e. call centre or front desk staff who deal with initial queries from customers) may provide financial product advice to customers in the course of their work. They do not need to meet the training standards where the only financial product advice they provide is either:
 - (a) derived from a script approved by a person who meets the training standards (see RG 146.22); or

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(b) made under the direct supervision of a person who meets the training standards (see RG 146.23).

Where a client seeks financial product advice that does not fall within this exemption, the customer service representative must refer the client to a person who meets the training standards.

- RG 146.22 For the purposes of RG 146.21(a), a script can be used for the provision of advice on both Tier 1 and Tier 2 products, and can include, but is not limited to:
 - (a) pre-determined explanatory text that has been approved by a person who meets the training standards;
 - (b) a series of pre-determined questions and answers that have been approved by a person who meets the training standards; or
 - (c) reading directly from an information booklet/sheet that has been approved by a person who meets the training standards.

Where a customer service representative supplements (or is asked to supplement) a script with text that has not been approved by a person who meets the training standards, the customer service representative must refer the client to a person who meets the training standards.

- RG 146.23 For the purposes of RG 146.21(b), a supervisor who meets the training standards must be present on site to monitor and supervise the customer service representatives.
- RG 146.24 The licensee must have compliance measures in place designed to ensure that customer service representatives who do not meet the training standards operate only within the limits set out in RG 146.21. These measures must include an effective means of monitoring what customer service representatives say to retail clients when following the requirements set out in RG 146.21. Further, while customer service representatives do not have to comply with the training standards, licensees must ensure that their customer service representatives have the necessary competencies to perform their functions: see s912A(1)(f).
- RG 146.25 We believe this exemption for customer service representatives maintains appropriate training standards while also allowing significant flexibility for licensees.

Para-planners and trainee advisers

RG 146.26 Para-planners and trainee advisers perform functions such as collecting information from retail clients about their objectives, financial situation or needs, preparing draft Statements of Advice and assisting in the explanation of financial product advice to retail clients. They do not need to meet the training standards provided a person who does meet the training standards

ORAFT E plays a material role in, and (together with the licensee) remains responsible for, the provision of financial product advice to retail clients. This means that a person (person A) meeting the training standards must:

- (a) review any draft Statement of Advice prepared by the para-planner or trainee adviser with a view to assessing whether all legal obligations have been complied with, and take any necessary action to ensure such compliance (this may mean, for example, that person A needs to obtain further information from the client or needs to alter the draft Statement of Advice); and
- (b) manage and lead any verbal explanation of the financial product advice to the client.
- RG 146.27 Where para-planners and trainee advisers are used in relation to the provision of financial product advice, we consider that the licensee must have compliance measures in place designed to ensure that a person who satisfies the training standards plays a material role in the provision of the advice, as described in RG 146.26. These measures must include an effective means of monitoring what para-planners and trainee advisers say to retail clients. Further, while para-planners and trainee advisers do not have to comply with the training standards, licensees must ensure that their para-planners and trainee advisers have the necessary competence to perform their functions: see s912A(1)(f).
- RG 146.28 We believe this exemption for para-planners and trainee advisers maintains appropriate training standards while also allowing significant flexibility for licensees.

What should licensees do to meet their training obligations?

- RG 146.29 Licensees are responsible for ensuring that their advisers (and they themselves, if they are natural person licensees) meet the training standards: see s912A(b), 912A(e) and 912A(f).
- RG 146.30 Licensees must (among other obligations):
 - (a) do all things necessary to ensure that the financial services covered by their AFS licence are provided efficiently, honestly and fairly (s912A(1)(a));
 - (b) comply with the financial services laws (as defined in s761A) (s912A(1)(c));
 - (c) take reasonable steps to ensure that their representatives comply with the financial services laws (s912A(1)(ca));
 - (d) maintain the competence to provide the financial services covered by their AFS licence (s912A(1)(e)); and

(e) ensure that their representatives are adequately trained, and are competent, to provide the financial services covered by the AFS licence (s912A(1)(f)).

In order to comply with these obligations, licensees must ensure that all natural persons who provide financial product advice on their behalf (including they themselves, if they are natural person licensees) meet the training standards. We will impose licence conditions relating to the training of representatives where an AFS licence authorises the provision of retail financial product advice: see conditions 6 and 7 of Pro Forma 209 *Australian financial services licence conditions* (PF 209) and s912A(b).

RG 146.31 Licensees should also have adequate policies and monitoring procedures in place to ensure that staff not trained in compliance with the training standards do not provide financial product advice.

RG 146.32 The standards set out in this regulatory guide are minimum standards. Where a service or product provided is complex, we encourage training requirements to be greater than those set out in this regulatory guide.

Table 2: Who must meet the training standards?

	Advisers who are representatives	Advisers who are natural person licensees
Who needs to meet the training standards?	Natural persons who are representatives of licensees, as defined in s910A	Natural person licensees
	Natural persons who are authorised by corporate authorised representatives	
Who has the obligation to ensure the training standards are met?	The licensee	The natural person licensee
What is the basis for imposing the training standards?	The licensee's obligation to train their representatives and have competent representatives	The licensee's obligation to maintain the competence to provide financial services
What are the circumstances in which the training standards apply?	The provision of financial product advice by the representative to retail clients	The provision of financial product advice by the natural person licensee to retail clients

Training for other financial services

RG 146.33 This regulatory guide sets training standards for persons providing financial product advice to retail clients. Under the law, licensees have a duty to adequately train their representatives in relation to all financial services

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provided under the licence: s912A(1)(f). This guide does not diminish this overriding duty in any way.

RG 146.34 The training standards may also serve as a guide, with appropriate adaptation, for licensees whose representatives provide financial services other than retail financial product advice (e.g. in relation to dealing or wholesale financial product advice).

C What are the training standards?

Key points

The training standards are sets of knowledge and (in some cases) skill requirements that must be satisfied at one of two educational levels by advisers.

The knowledge and skill requirements and educational levels vary depending on:

- · whether an adviser gives general or personal advice; and
- · what products an adviser gives advice on.

Flexible approach

- RG 146.35 We have developed the training standards to establish a benchmark against which training courses and advisers can be assessed. The training standards are sets of knowledge and (in some cases) skill requirements that must be satisfied at one of two educations levels by advisers.
- RG 146.36 In light of the wide range of products offered in the financial services industry and the different services provided by advisers, the knowledge and skill requirements and educational levels vary depending on:
 - (a) whether an adviser gives general or personal advice; and
 - (b) what products an adviser gives advice on.

Tier 1 and Tier 2 products

RG 146.37 We have divided products into Tier 1 and Tier 2 as set out in Table 3. Tier 2 products are generally simpler and better understood than Tier 1 products and, therefore, are subject to lighter training standards.

Table 3: Tier 1 and Tier 2 products

	Products
Tier 1	All financial products except those listed under Tier 2
Tier 2	 General insurance products except for personal sickness and accident (as defined in reg 7.1.14)
	Note: Travel insurance products are included in Tier 2, even where the product covers losses arising due to sickness or accident while travelling
	 Consumer credit insurance (as defined in reg 7.1.15)
	Note: Consumer credit insurance products are included in Tier 2, even where the product covers consumer credit liabilities that cannot be paid due to sickness or accident
	Basic deposit products
	Non-cash payment products
	FHSA deposit accounts
	Note: First Home Saver Account (FHSA) deposit accounts are FHSAs issued by an ADI. Other types of FHSAs are Tier 1 products: see RG 146.42–RG 146.43.

General insurance and consumer credit insurance products

- RG 146.38 We have applied the lower Tier 2 level of training to courses and individual assessments that cover the types of general insurance products set out in Table 3 and consumer credit insurance because, while these products carry certain risks, they:
 - (a) are relatively straightforward;
 - (b) do not have any investment component;
 - (c) are subject to standard terms and conditions except for previously disclosed variations; and
 - (d) are of limited life, often 12 months.
- RG 146.39 We have not included personal sickness and accident insurance products in Tier 2. In contrast to Tier 2 products, personal sickness and accident insurance may be complex and the choices a client makes may have an increased potential to impact significantly on the client's financial situation. As a result, we believe that clients place greater reliance on an adviser's competence for advice on these products. Further, our regulatory experience has led us to conclude that a higher standard of training is required to advise on this type of product.

Note: We will monitor developments to determine whether Tier 2 remains the appropriate educational level for all types of general insurance products (other than personal sickness and accident).

Basic deposit products and non-cash payment products

RG 146.40 We have also applied the Tier 2 level to courses and individual assessments that cover basic deposit products (s761A) and non-cash payment products

(s763D). These products are also relatively straightforward and well understood by the public.

Note: While Tier 2 training is required for these products, we do not require courses for advisers on basic deposit products and related non-cash payment products to be assessed by an authorised assessor or placed on the ASIC Training Register. These courses can instead be assessed by the licensee itself as meeting the Tier 2 training standard.

Debentures

We have not included debentures in Tier 2. While the complexity and risk of RG 146.41 these products may vary depending on the type of debenture, we believe they are neither straightforward nor well understood by retail investors. Accordingly, advisers who provide advice on debentures must receive training at the Tier 1 level: see RG 146.52-RG 146.55.

First Home Saver Accounts

RG 146.42 We have applied the Tier 2 level to courses and individual assessments that cover First Home Saver Account (FHSA) deposit accounts, i.e. FHSAs that are an account issued by an authorised deposit-taking institution (ADI), such as a bank, building society or credit union. The features of FHSA deposit accounts are structurally similar to basic deposit products but combine new features (e.g. government contribution, tax treatment, restrictions on withdrawal, and consequences of closing accounts). We consider that basic deposit products and FHSA deposit accounts are relatively straightforward.

> Note: While Tier 2 training is required for FHSA deposit accounts, we do not require courses for advisers on these products to be assessed by an authorised assessor or placed on the ASIC Training Register. These courses can instead be assessed by the licensee itself as meeting the Tier 2 training standard.

We have not applied Tier 2 to FHSAs that are a life policy or a beneficial RG 146.43 interest in a trust. These types of FHSAs are similar to life insurance and superannuation products, which are currently subject to Tier 1 levels of training. This is consistent with our view that where a product is marketlinked it will be treated at the Tier 1 level.

Licensee must assess Tier 2 products

RG 146.44 A licensee may consider that some types of products included in Tier 2 are not, in fact, straightforward or standard products. In these cases, they should make sure that their advisers are trained at the higher educational level.

In light of the wide range of products offered in the financial services industry, we have identified a range of knowledge requirements for advisers on different products. Our knowledge requirements are set out in Appendix A.

Advisers on Tier 1 products are required to have generic knowledge relevant to the products they advise on and the markets in which they operate: see A1 in Appendix A. However, we do not require advisers on Tier 2 products to meet the specific generic knowledge requirements set out in Table A1. Tier 2 products do not have an investment component where the return is subject to market fluctuations and, therefore, training on the economic environment as part of generic knowledge training is less relevant to advisers on Tier 2 products.

All advisers are required to have specialist knowledge about the specific products they advise on and the markets in which they operate. We have developed specialist knowledge requirements relevant to each sector in the financial services industry: see A2 in Appendix A.

Skill requirements

- RG 146.48 Advisers need appropriate skills to be able to apply their knowledge in practical situations. We have identified a range of skill requirements for advisers providing personal advice: see Appendix B.
- RG 146.49 The training standards do not include skill requirements for advisers who only provide general advice. As the level and type of skill varies so much in relation to the provision of general advice, we have not mandated the skill requirements for advisers that only provide this type of advice.
- RG 146.50 However, licensees still have a general obligation to ensure that their advisers have the necessary skills to be competent to provide general advice: see s912A(f). The appropriate skills for advisers who provide general advice will vary according to the particular form of the advice and the products about which the general advice is given.

Table 4: Examples of knowledge and skill requirements

	Knowledge and skills needed
Financial planner	An adviser providing financial planning advice that requires a detailed client needs analysis should undertake approved training courses that address the elements set out under our requirements for:
	• gen eric knowledge;
	• specialist knowledge under the financial planning (see Table A2.1 in Appendix A) and superannuation (see Table A2.5) categories; and
	Note: They will also need to complete courses covering insurance (see Table A2.6), managed investments (see Table A2.4), securities markets (see Table A2.2), and FHSAs (see Table A2.9) and margin lending facilities (see Table A2.10) if they advise on these products.
	appr opriate skills.
Insurance broker	An insurance broker advising on Tier 1 insurance products (e.g. life insurance) should undertake approved training courses that address the elements set out under our requirements for:
	• gen eric knowledge;
	• core insurance knowledge (see Table A2.6a in Appendix A);
	 specialist knowledge covering general insurance, life insurance and insurance broking (see Table A2.6b); and
	appr opriate skills.
Tier 2 general insurance products	If a person advises only on Tier 2 general insurance products, they will need to undertake approved training courses that address:
	• core insurance knowledge (see Table A2.6a in Appendix A);
	 specialist knowledge covering general insurance (see Table A2.6b); and
	appr opriate skills.
Basic deposit products and related non-cash payment products	If a person advises on Tier 2 basic deposit products and related non- cash payment products, they will need to undertake training courses that address:
	 specialist knowledge covering basic deposit products and related non-cash payment products relevant to the person's activities (see Table A2.7 in Appendix A); and
	appropriate skills relevant to the person's activities.



Educational levels

RG 146.51

All advisers must satisfactorily meet the knowledge and skill requirements at the educational level appropriate to the complexity of their activities and clients' needs (i.e. Tier 1 or the lower Tier 2 level). The appropriate level depends on the type of product advised on.

Table 5: Summary of educational levels

	Who	Characteristics
Tier 1	People advising on Tier 1 products (i.e. all financial products except those listed under Tier 2)	The characteristics of this level are broadly equivalent to the 'Diploma' level under the Australian Qualifications Framework
Tier 2	People advising on Tier 2 products, i.e. the following financial products: • general insurance products except for personal sickness and accident (as defined in reg 7.1.14)·	The characteristics of this level are broadly equivalent to the 'Certificate III' level under the Australian Qualifications Framework
	 consumer credit insurance (as defined in reg 7.1.15). 	
	basic deposit products	
	 non-cash payment products 	
	FHSA deposit accounts	

Tier 1

RG 146.52

For *personal* advice, the program content of Tier 1 courses, or an individual adviser, should be assessed at a level that enables advisers to:

- (a) demonstrate an understanding of the generic and specialist knowledge requirements in Appendix A that are relevant to their tasks and specific industry and product;
- (b) analyse and plan approaches to technical problems and client issues;
- (c) evaluate information for planning and research purposes;
- (d) apply their knowledge to relevant tasks;
- (e) apply judgement to the selection of products and services for clients;
- (f) apply knowledge, and evaluation and coordination skills, to a variety of technical situations; and
- (g) apply knowledge and skills to developing and analysing strategies for

RG 146.53

In relation to *general* advice, the program content of Tier 1 courses, or an individual adviser, should be assessed at a level that enables providers of general advice to demonstrate an understanding of the generic and specialist

knowledge requirements in Appendix A that are relevant to their tasks and specific industry and product.

- RG 146.54 The characteristics of Tier 1 courses are broadly equivalent to the 'Diploma' level in the Australian Qualifications Framework. The Australian Qualifications Framework is a national government system that provides the criteria for qualifications issued by the school sector, vocational education and training sector (e.g. TAFEs and private RTOs) and the higher education sector (e.g. universities).
- RG 146.55 We are not prescribing that advisers should necessarily undertake a formal diploma course. The reference to this qualification in this regulatory guide is for comparative purposes only, as a guide for licensees, training providers and authorised assessors on the level of the required content of the course.

Tier 2

- RG 146.56 For *personal* advice, the content of Tier 2 courses, or an individual adviser, should be assessed at a level that enables advisers to:
 - (a) demonstrate an understanding of the specialist knowledge requirements in Appendix A that are relevant to their tasks and specific industry and product;
 - (b) apply a range of well developed skills to a variety of customer services and technical situations;
 - (c) apply known solutions to a variety of predictable problems;
 - (d) perform processes that require a range of well developed skills when some discretion and judgement are required; and
 - (e) interpret available information about the client and product, using discretion and judgement.
- RG 146.57 In relation to *general* advice, the program content of Tier 2 courses, or an individual adviser, should be assessed at a level that enables providers of general advice to demonstrate an understanding of the specialist knowledge requirements in Appendix A that are relevant to their tasks and to the specific industry and product.
- RG 146.58 The characteristics of Tier 2 courses are broadly equivalent to 'Certificate III' level in the Australian Qualifications Framework. We are not prescribing that advisers should necessarily undertake a formal Certificate III course. The reference to this qualification in this regulatory guide is for comparative purposes only, as a guide for licensees, training providers and authorised assessors on the level of the required content of the course.

D How do advisers meet the training standards?

Key points

Advisers generally will meet the training standards by satisfactorily completing approved training courses relevant to their activities that are on the ASIC Training Register: see RG 146.59–RG 146.70.

Advisers who have not undertaken an approved training course can also meet the training standards by one of the following alternative approaches:

- individual assessment (see RG 146.71–RG 146.73);
- obtaining an approved professional association designation (see RG 146.74);
- arranging to have a course previously undertaken placed on the ASIC Training Register (see RG 146.75–RG 146.78); or
- completing a foreign qualification accepted by ASIC (see RG 146.79– RG 146.80).

Approved training courses

Our general approach

RG 146.59 Advisers will generally meet the training standards by satisfactorily completing approved training courses relevant to their activities. Approved training courses are those assessed by an authorised assessor and listed on the ASIC Training Register.

Note: See Section E for details on how training courses are assessed.

- RG 146.60 Generally, advisers will undertake courses that have already been assessed by an authorised assessor (see RG 146.92) and listed on the ASIC Training Register. However, licensees may choose to develop their own courses in partnership with an authorised assessor or have their own courses assessed by an authorised assessor and placed on the ASIC Training Register.
- RG 146.61 The ASIC Training Register is available on our website at www.asic.gov.au/fstraining. It lists courses according to the name of the organisation issuing the qualification, the name of the course and the knowledge categories.

Note: For information on how we maintain the ASIC Training Register, see RG 146.102–RG 146.110.

RG 146.62 Advisers must complete subjects or units that address the training standards, i.e.

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- they meet the relevant knowledge requirements (see Appendix A); and
- where appropriate, they meet the relevant skill requirements (see Appendix B); and
- they are at the appropriate educational level.

Note: See Section C for an explanation of the knowledge and skill requirements and the educational levels.

Depending on the financial product, an adviser may meet the training standards by completing a number of individual subjects or units listed on the ASIC Training Register or, in some cases, advisers may need to complete all units within a course.

Basic deposit products, related non-cash payment products and FHSA deposit accounts

Advisers on basic deposit products, related non-cash payment products and RG 146.63 FHSA deposit accounts do not need to do a course that is approved by an authorised assessor and on the ASIC Training Register. Instead they can do a course that is assessed by the licensee as meeting the relevant knowledge and skill requirements to the Tier 2 educational level. We have provided this flexibility to licensees in the development and assessment of courses for basic deposit products, related non-cash payment products and FHSA deposit accounts in light of the different legislative approach to regulating these products. For example, a Financial Services Guide and a Statement of Advice are not required for advice on these products: s941C(6) and 946B(5).

Course exemptions

- RG 146.64 Some advisers have received exemptions from units or subjects listed on the ASIC Training Register by passing another course or subject, or on the basis of their experience. We will recognise these exemptions provided they are only 50% or less of the subjects or units of the course undertaken to meet the training standards.
- Course providers should follow the National Principles and Operational RG 146.65 Guidelines for Recognition of Prior Learning when recognising an adviser's previous learning or experience. These principles and guidelines have been endorsed nationally and can be accessed from the Australian Qualifications Framework website at www.aqf.edu.au/rpl.htm.
- Advisers wanting to obtain exemptions for more than 50% of subjects or RG 146.66 units from a course listed on the ASIC Training Register may instead choose to have their knowledge and skills individually assessed: see RG 146.71-RG 146.73.

Licensees to determine appropriate program

- RG 146.67 We do not mandate any particular course or training provider. Nor have we prescribed any particular duration for a training course or method of delivery. Licensees will be able to choose training procedures that meet both the training standards and their own business needs, for example:
 - (a) a single training course or combination of courses delivered in-house or by an external training provider; or
 - (b) training methods such as course attendance, long-distance education, or computer packages.
- Once a course has been approved by an authorised assessor and recorded on the ASIC Training Register, it meets the requirements of this regulatory guide. However, licensees remain obliged to comply with the requirements of the Corporations Act in relation to their own or their representatives' competence.

Proposed new advisers

- RG 146.69 Licensees should provide proposed new advisers with appropriate induction on commencing employment. They should also ensure that, before the new entrants undertake activities under the AFS licence, they:
 - (a) have undergone appropriate approved training courses; and
 - (b) are properly supervised.
- RG 146.70 New advisers must not start advising retail clients until they satisfy the requirements of this regulatory guide.

Alternative approaches to meeting the training standards

Individual assessment

- RG 146.71 Experienced advisers who do not have relevant qualifications can meet the training standards by being individually assessed by an authorised assessor. To be eligible for this option, advisers must have at least five years relevant experience over the immediate past eight years in the areas in which they advise.
- RG 146.72 Individual assessment means an assessment of a person's capability to undertake their current duties, taking into consideration their previous work experience. It is also known by various other names including workplace assessment, recognition of current competence, recognition of prior learning or professional assessment. This type of assessment does not necessarily include a formal written examination. Advisers can be assessed against the

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training standards for their current activities in a variety of ways (e.g. on-thejob, portfolio assessment, oral or practical tests, challenge tests).

The ASIC Training Register contains the names of assessors that carry out RG 146.73 individual assessment.

Professional association designations

We will recognise professional association designations where the RG 146.74 qualification on which the designation was granted is listed on the ASIC Training Register.

Existing advisers

- Existing advisers who have completed a training course that is not listed on RG 146.75 the ASIC Training Register, but which they believe meets the knowledge and skill requirements in Appendices A and B, can meet the training standards by having the course accredited by an authorised assessor.
- If the course has been approved by an authorised assessor (based on RG 146.76 available evidence) and listed on the ASIC Training Register, then it satisfies the requirements of this regulatory guide.
- RG 146.77 Advisers who have completed training (before 1 January 1995) that is listed on the ASIC Training Register will generally need to demonstrate that their knowledge and skills are complete and current, particularly in the areas of regulation, compliance and disclosure. This can be demonstrated by producing evidence of relevant continuing training or undertaking approved supplementary or gap training.
- RG 146.78 Where it is not possible to assess existing training, advisers may meet the training standards by:
 - (a) satisfactorily completing a course already listed on the ASIC Training Register; or
 - (b) being individually assessed (if they have five years relevant experience over the immediate past eight years in the areas in which they advise).

Foreign qualifications

We will accept foreign qualifications relevant to the activities the adviser RG 146.79 undertakes. Advisers will need to obtain evidence that a course has been recognised by a relevant overseas regulatory body (e.g. Financial Services Authority (UK), New Zealand Securities Commission, the Financial Industry Regulatory Authority (which replaced the National Association of Securities Dealers) (US), Securities and Futures Commission (Hong Kong), and the Monetary Authority of Singapore). Relevant foreign university qualifications can be verified by Australian Education International-National Office of

Overseas Skills Recognition (AEI–NOOSR) through their *Country Education Profile and Update* publications, by contacting AEI–NOOSR directly or by contacting the Overseas Qualifications Unit (OQU) located in each Australian state or territory.

RG 146.80 Foreign qualifications will not have addressed Australian requirements (e.g. obligations under the Corporations Act and relevant codes of conduct, and knowledge of other relevant Australian legislation including taxation and superannuation). Advisers with foreign qualifications must undertake a relevant course listed on the ASIC Training Register to become familiar with Australian requirements.

E How are training courses and advisers assessed?

Key points

Training courses and individual advisers meet the training standards if they are assessed by an authorised assessor as meeting the knowledge and skill requirements to the relevant educational level.

Training courses for advice on basic deposit products and related non-cash payment products do not need to be assessed by an authorised assessor (or registered on the ASIC Training Register) but may instead be assessed by the licensee: see RG 146.111–RG 146.114.

The following organisations can undertake the role of authorised assessor:

- registered training organisations (RTOs) (see RG 146.85–RG 146.87);
- self-accrediting organisations (SAOs) (see RG 146.88); or
- a professional or industry association relevant to the financial services industry that has been accredited by us (see RG 146.89–RG 146.90).
- RG 146.81 Training courses and individual advisers meet the training standards if they have been assessed by an authorised assessor as meeting our knowledge and skill requirements to the relevant educational level.
- RG 146.82 The requirement that courses or individual advisers be assessed against the training standards by authorised assessors will encourage consistent standards of education and training across all sectors of the financial services industry.
- RG 146.83 The ability to select from a range of organisations that are authorised assessors will give licensees flexibility to decide the most appropriate assessor to address their business and training needs.

Who can be an authorised assessor?

RG 146.84 The following organisations can undertake the role of authorised assessor:

- (a) a registered training organisation with a Scope of Registration that allows it to deliver the Diploma of Financial Services (for training or assessment at Tier 1 level) or Certificate III in Financial Services (for training or assessment at Tier 2 level);
- (b) a self-accrediting organisation (i.e. a university or other higher education institution approved under state or territory legislation that delivers courses relevant to the financial services industry); or

(c) a professional or industry association relevant to the financial services industry that has been accredited by us.

Registered training organisation

- RG 146.85 Registered training organisations (RTOs) have already undergone a registration process conducted by a state/territory recognition authority and are accredited training and assessment organisations.
- RTOs will need to demonstrate that they have the appropriate expertise to be an authorised assessor for the purposes of this regulatory guide. To do this, they must be registered, via their Scope of Registration, to deliver the Diploma of Financial Services (if offering or assessing training or advisers at Tier 1 level) or Certificate III in Financial Services (if offering or assessing training or advisers at Tier 2 level).
- RG 146.87 An RTO must lodge a copy of its Scope of Registration with us the first time it approves a course (i.e. its own course or that of a licensee).

Self-accrediting organisation

RG 146.88 Self-accrediting organisation (SAOs), i.e. universities and higher education institutions, have also undergone a statutory registration process. Only relevant schools or departments (e.g. finance, commerce, economics) of self-accrediting organisations will be qualified to act as an authorised assessor under this regulatory guide.

Professional and industry association

- RG 146.89 If a professional or industry association that has not previously undergone a registration process as outlined above (e.g. to become an RTO) wishes to become an authorised assessor, it must demonstrate to us that it:
 - (a) represents members (individuals or organisations) who participate in the financial services industry;
 - (b) has the expertise and facilities to assess training courses and/or individual advisers;
 - (c) meets our criteria (see Appendix C);
 - Note: To ensure consistency between authorised assessor organisations, these criteria have been developed to be consistent with the criteria that an RTO or SAO must meet.
 - (d) agrees to conditions imposed by ASIC (see Appendix D); and
 - (e) agrees to assess training courses against the criteria outlined in RG 146.93.
- RG 146.90 A professional or industry association can apply to become an ASIC authorised assessor by obtaining an application from the ASIC website at www.asic.gov.au/fstraining.

Training courses delivered by authorised assessors

RG 146.91 Training courses delivered by an authorised assessor that is an ASIC-accredited professional or industry association must be assessed by another authorised assessor. However, RTOs and SAOs will not be required to have their own programs externally assessed. This is because a quality assessment process is already an integral component of their registration under

applicable state and territory laws.

What is the role of an authorised assessor?

RG 146.92 The role of an authorised assessor is to:

- (a) benchmark their own training courses or those of licensees or other training providers against our knowledge and skill requirements;
- examine their own processes and procedures or those of licensees or other training providers to assess whether the courses can successfully meet the training standards; and/or
- (c) assess an individual adviser against the training standards.

Criteria for assessing a training course

- RG 146.93 To assure itself that a training course successfully addresses the training standards, an authorised assessor (or licensee who assesses a course for basic deposit products and related non-cash payment products) should evaluate a course against the following criteria. The course should:
 - (a) address our knowledge requirements and, where appropriate, our skill requirements (see Appendices A and B);
 - (b) be developed in a way that takes into account relevant existing industry-specific standards, the Financial Services Training Package (see RG 146.95–RG 146.97) and approved codes of conduct where applicable;
 - (c) have clearly identified objectives and outcomes;
 - (d) be delivered by appropriately qualified and experienced staff;
 - (e) be delivered using appropriate methods and program materials;
 - (f) be of an appropriate duration; and
 - (g) be at an appropriate educational level.

Note: Authorised assessors should also have regard to the criteria in RG 146.52–RG 146.58 when assessing a course or individual adviser.

RG 146.94 The authorised assessor (or licensee who assesses a course for basic deposit products and related non-cash payment products) should also be satisfied that the licensee or training provider has:

- (a) adequate methods and materials for assessment of individuals (unless the licensee or training provider intends to outsource this function. In such a case, the outsourced entity must meet the relevant requirements);
- (b) adequate systems for recording assessment outcomes, exam results and archiving of records; and
- (c) adequate systems for recording and resolving grievances.

Financial Services Training Package

- RG 146.95 The Financial Services Training Package (FSTP) is an integrated set of nationally endorsed competency standards, assessment guidelines and Australian Qualifications Framework qualifications for advisers across the broad financial services industry developed and endorsed under the National Training Framework. These training standards are the responsibility of Innovation and Business Skills Australia (IBSA), the Industry Skills Council responsible for vocational and technical education in the financial services industry. IBSA is authorised by the Department of Education, Science and Training.
- RG 146.96 The training standards in this regulatory guide should be read with the competencies in the FSTP. The FSTP competencies encompass our training standards and include, but are not restricted to, units for Tier 2 and Tier 1 advisers providing general and personal advice in the specialist knowledge categories set out at A2 in Appendix A.
- A copy of the most recent version of the FSTP can be obtained from the National Training Information Service, the official national register of information on vocational education and training in Australia, at www.ntis.gov.au.

Evidence of meeting the training standards

- RG 146.98 The authorised assessor should provide a Statement of Attainment or equivalent documentation to the adviser upon the successful completion of an approved training course on the ASIC Training Register or an individual assessment. Where an RTO issues a Statement of Attainment it must be in accordance with the Australian Quality Training Framework (AQTF).
- RG 146.99 The Statement of Attainment or equivalent documentation can be produced as evidence of compliance with this regulatory guide.
- A Statement of Attainment is not required for advisers who have completed a course which was, at that time, listed on the ASIC Training Register and did not require the issue of a Statement of Attainment (i.e. prior to 31 December 2002), regardless of whether it has subsequently been

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reviewed on the ASIC Training Register and confirmed as being aligned to the Financial Services Training Package.

RG 146.101 As the assessment of skills is necessary (in accordance with the AQTF) before a Statement of Attainment can be issued, we do not require a Statement of Attainment to be issued where a person provides general advice only.

Registering training courses

ASIC Training Register

RG 146.102 ASIC maintains the ASIC Training Register, which is a register of approved training courses and assessment services. The ASIC Training Register lists courses and assessment services that meet the criteria set out in RG 146.93. It does not list in-house induction, product training, or other continuing training.

Note: We may, from time to time, engage a third party to assist us in assessing the training courses to be placed on the ASIC Training Register.

RG 146.103 We will not register a training course or assessment service we believe does not meet the criteria set out in RG 146.93. In addition, we will remove any course or assessment service placed on the ASIC Training Register we believe is not delivering the training standards prescribed in this regulatory guide. We may periodically audit adviser competencies or the quality and delivery of courses on the ASIC Training Register to ensure that the training standards prescribed in this regulatory guide are maintained.

RG 146.104 Training providers and individual assessors must ensure that their courses and assessment services remain current and comply with the training standards for the duration of the time they are on the ASIC Training Register as a current course provider or assessment service. Training providers and individual assessors must notify ASIC of significant changes to courses or assessment services. This obligation is consistent with the requirement under the National Training Framework that training courses and assessment services delivered or assessed by RTOs are regularly reviewed and updated as part of continuous improvement obligations: see AQTF 2007 Essential Standards for Registration at www.training.com.au. This is an ongoing obligation that is not diminished in any way by the requirement to re-register training courses: see RG 146.106–RG 146.109.

When training courses must be registered

RG 146.105 All authorised assessors must register with ASIC within 30 days of approving a course (their own course or that of a licensee or another training provider).

Re-registration of training courses

RG 146.106 Training courses and assessment services on the ASIC Training Register are required to be re-registered at least once every three years. A training course or assessment service will need to be re-registered more often if there have been substantial changes to the training course or assessment service.

Note: The requirement to re-register courses or assessment services commences on 1 December 2007. Training courses and assessment services on the ASIC Training Register prior to this date must be re-registered by 1 December 2008 and, thereafter, within three years of the anniversary of their previous re-registration. Training courses and assessment services that are registered for the first time from 1 December 2007 must be re-registered within three years of their first registration and, thereafter, within three years of the anniversary of their previous re-registration.

- RG 146.107 Before applying to ASIC to have a training course or assessment service reregistered, course providers and individual assessors should ensure that their courses or assessment services are current and comply with the training standards: see RG 146.103. It is a requirement of re-registration that training courses and assessment services are current and comply with the training standards.
- RG 146.108 Training courses or assessment services that are not re-registered within the timeframes specified in RG 146.106 will be removed from the ASIC Training Register as a current training course or assessment service.
- RG 146.109 The re-registration requirements for training courses and assessment services in RG 146.106, together with the ongoing obligation to notify us where significant changes have been made to a training course or assessment service in RG 146.104, ensure that the ASIC Training Register is kept up-to-date.

How authorised assessors register or re-register training courses or offer an assessment service

RG 146.110 To register or re-register a training course or assessment service on the ASIC Training Register, the authorised assessor must complete an application form and provide all necessary information required by us to decide whether the training course or assessment service should be placed, or remain, on the ASIC Training Register. The application form for lodging training courses or assessment services with ASIC can be downloaded from our website at www.asic.gov.au/fstraining.

Assessment of courses for basic deposit products, related noncash payment products and FHSA deposit accounts

RG 146.111 Courses for advice on basic deposit products, related non-cash payment products and FHSA deposit accounts do not need to be assessed by an

instead be assessed by the licensee as meeting our knowledge and skill requirements at the Tier 2 level. The ability to allow courses for advice on basic deposit products and related non-cash payment products to be assessed by licensees provides licensees with flexibility in the training of advisers in products that are relatively straightforward and well understood by the public.

A licensee may choose to engage an authorised assessor or other person to assist in the process of assessing the course. However, the licensee remains responsible for ensuring that the course meets the required standard. The

authorised assessor or registered on the ASIC Training Register but may

- RG 146.112 A licensee may choose to engage an authorised assessor or other person to assist in the process of assessing the course. However, the licensee remains responsible for ensuring that the course meets the required standard. The licensee may use courses from the ASIC Training Register, or find it helpful to refer to such courses in order to develop appropriate courses.
- RG 146.113 Where a course on basic deposit products and related non-cash payment products or FHSA deposit accounts is assessed by the licensee rather than an authorised assessor, the role of the licensee is to:
 - (a) benchmark their own training courses against our knowledge and skill requirements;
 - (b) examine their own processes and procedures to assess whether the courses can successfully meet the training standards; and
 - (c) upon completion of the course, assess an individual adviser against the training standards.
- RG 146.114 For basic deposit products and related non-cash payment products and FHSA deposit accounts, where licensees choose to meet their obligations by having their advisers individually assessed in accordance with RG 146.71, such individual assessment must be carried out by an authorised assessor.



F Continuing training requirements

Key points

Licensees must implement policies and procedures to ensure that they and their advisers undertake continuing training to maintain and update the knowledge and skills that are appropriate for their activities.

We do not require continuing training courses to be assessed by an authorised assessor.

Our regulatory approach

- RG 146.115 Licensees have an obligation to maintain their competence to provide the financial services authorised under their AFS licence: see s912A(1)(e). They must also ensure that their representatives are adequately trained and competent to provide those financial services: see s912A(1)(f). As part of meeting these obligations, licensees need to establish policies and procedures on continuing training that will address how they and their advisers will:
 - (a) maintain knowledge and skills that are appropriate for their activities and responsibilities, and are consistent with the training standards;
 - update their knowledge and skills, especially in areas where there is continual change (e.g. legislation, regulatory policies and standards, economic and financial developments, new products and new market practices); and
 - (c) develop new knowledge and skills to assist with their current role or roles contemplated in the near future.
- RG 146.116 These policies and procedures should include:
 - (a) nominating a person who is responsible for continuing training (see RG 146.118);
 - (b) establishing annual training plans for each adviser (see RG 146.119);
 - (c) keeping records of advisers' training programs (see RG 146.120); and
 - (d) deciding how much training each adviser needs each year (see RG 146.124).
- RG 146.117 Continuing training is essential to ensure advisers maintain their competence. This is particularly so because of rapidly changing markets and regulatory requirements.

Nominating a training officer

RG 146.118 Licensees should nominate one or more persons who are directly responsible for the training (initial and continuing) of advisers.

Developing annual training plans

- RG 146.119 Licensees should develop an annual training plan for each adviser. Annual training plans should address the following steps:
 - (a) assess the adviser's training needs in relation to the training standards, particularly if the adviser's functions change;
 - (b) identify the adviser's gaps or weaknesses in the preceding year and the areas where training will be focused;
 - (c) set objectives to be met (i.e. the desired changes in the adviser's knowledge, skills and/or performance at the end of the training year);
 - (d) decide the structure of the continuing training program (including nominating the training methods);
 - (e) assess whether the adviser has met the objectives of the training program; and
 - (f) provide feedback sessions with the adviser about their performance.

Note: There might be situations where continuing training is not necessary for all persons who advise on basic deposit products and related non-cash payment products. The licensee will first need to consider whether continuing training is required. It might be that there is no need if, for instance, the products have not changed.

Keeping records

- RG 146.120 It is a licence condition that a licensee must maintain a record of the training (relevant to the provision of financial services) that each of its representatives has undertaken after that person became a representative, and any training undertaken before that person became a representative to the extent that the licensee can obtain that information after reasonable inquiry: see reg 7.6.04(d). To demonstrate compliance with their continuing training obligations, licensees should:
 - (a) keep written records of each adviser's training plan. The records should be updated at least annually and address the elements contained in RG 146.119; and
 - (b) keep evidence of their advisers' continuing training (e.g. receipts, enrolment records, attendance lists, detailed diary notes).
- RG 146.121 A licensee can maintain evidence of continuing training in a variety of ways. Examples include:
 - (a) a photocopy of the document indicating the qualification awarded or training undertaken;

- (b) a computer or system entry (after seeing the training evidence); or
- (c) an arrangement with the adviser to hold the qualification certificate.

Group training

- RG 146.122 We recognise that many organisations plan and structure continuing training for a whole group or department based on the type of function or task being performed. We will accept annual continuing training plans that address continuing training on a group basis. However, licensees must ensure that each individual within the group carries out only the functions and tasks for which their training has equipped them. Licensees must continue to assess their advisers' functions and make changes to their continuing training plans if those functions change.
- RG 146.123 Continuing training plans developed on a group basis must address the steps in RG 146.119 and be monitored on an ongoing basis.

Minimum number of hours

RG 146.124 We have not prescribed a minimum number of hours per year that an adviser should spend on continuing training. This is because the time required will vary according to the adviser's activities and level of experience. Licensees should nominate an appropriate figure, based on the adviser's activities and experience. As a guide, some professional bodies have already set a minimum number of hours to be satisfied by their members. We will monitor whether licensees nominate appropriate minimum hours of continuing training. We will consider setting minimum hours if we become aware that licensees are not nominating appropriate figures.

Compliance

- RG 146.125 To meet their compliance obligations, licensees should prepare a statement that sets out their training policy and procedures, including their approach to continuing training. They should also ensure that tasks and functions carried out by individual advisers are documented, and any identified gaps or weaknesses in the adviser's activities are addressed.
- RG 146.126 Training procedures should address how a licensee will monitor that their continuing training policies are being carried out. This would include monitoring the continuing training of advisers who are geographically separated from the licensee and those advisers with multiple authorisations.

Appendix A: Knowledge requirements

- RG 146.127 The following list of ASIC's knowledge requirements applies to a range of products and activities relevant to the financial services sectors regulated by ASIC.
- RG 146.128 The requirements are grouped under:
 - A1 Generic knowledge
 - A2 Specialist knowledge, covering
 - A2.1 Financial planning
 - A2.2 Securities
 - A2.3 Derivatives
 - A2.4 Managed investments
 - A2.5 Superannuation
 - A2.6 Insurance—general, life and broking
 - A2.7 Deposit products and non-cash payment products
 - A2.8 Foreign exchange
 - A2.9 First Home Saver Accounts
 - A2.10 Margin lending facilities
- RG 146.129 All advisers should demonstrate that they have met the generic knowledge requirements and specialist knowledge requirements relevant to their activities. We recognise that, depending on the nature of the activities undertaken, the extent and scope of the knowledge requirements to be met may vary (and may not be listed above).
- RG 146.130 Licensees must first identify their advisers' tasks and functions. They must then determine which of ASIC's knowledge requirements should be covered in their training courses or individual assessments of advisers in relation to those tasks and functions.

Note: Advisers need only meet elements relevant to their activities. There may be other elements that a licensee or training provider may wish to include in a course.

A1 Generic knowledge

Advisers (except those advising on Tier 2 products: see Table 3) should have a generic knowledge of the environment in which they operate to understand the context in which the advice is given. Generic knowledge may be covered separately or within specialist knowledge training. Its content will depend on the adviser's activity and products advised on and may include the following concepts.

Table A1: Generic knowledge

The economic environment	 characteristics and impact of economic and business cycles interest rates, exchange rates inflati on government monetary and fiscal policies
Operation of financial markets	 roles played by intermediaries and issuers structure and inter-relationships within the financial markets inter-relationship between industry sectors
Financial products	 concept of a financial product—general definition, specific inclusions, exclusions types of financial investment products types of financial risk products (e.g. derivatives, risk insurance products)

- RG 146.132 We recognise that the level of generic knowledge required will vary substantially depending on the type of advice and product. The greater the level of complexity of the service and product, the greater the level of generic knowledge required.
- RG 146.133 It is not mandatory for advisers on Tier 2 products to satisfy the above generic knowledge requirements.

A2 Specialist knowledge

RG 146.134 An adviser should be able to apply the following specialist knowledge, where relevant.

A2.1 Financial planning

RG 146.135 An adviser providing financial planning advice to retail clients should be able to apply the following knowledge.

Note: The financial planning process may require knowledge of specialist categories (e.g. managed investments, superannuation, insurance and FHSAs): see Tables A2.4–A2.6, A2.9.

Table A2.1: Financial planning (specialist knowledge)

Theories of investment, portfolio management and management of investment and risk	 range of financial products types of investment products (e.g. cash, fixed interest, property, equities, managed investments) types of financial risk products (e.g. risk insurance, derivatives) investment concepts investment strategies identification of types of risk client risk profile
Advisory functions	 the role of financial planner participants in the advisory services market range of services provided the financial planning process
Legal environment—disclosure and compliance	 the role of the representative/adviser relevant legal principles (e.g. Corporations Act, ASIC Act, Privacy Amendment (Private Sector) Act) the relationship between ethics and regulatory requirements (e.g. good faith, utmost good faith, full disclosure of remuneration/fees and any other conflicts of interest which may influence the adviser's recommendation) relevant industry standards and codes of conduct regulators' guidelines including ASIC's requirements in this policy complaints resolution procedures (external and, if relevant, internal)
Taxation	 the Australian taxation and social security systems relevant taxation laws and regulations effects of taxation on particular financial products effects of taxation on financial strategies of individuals and entities
Estate planning	 theory of estate planning (i.e. allowable investments, enduring and non-enduring powers of attorney, share purchase agreements) management and investment strategies relevant taxation laws and regulations

A2.2 Securities

RG 146.136 An adviser providing advice on securities (including government bonds) should be able to apply the following knowledge (where applicable).

Table A2.2: Securities markets (specialist knowledge)

Operation of securities markets	market participantsroles played by intermediaries
Types of products	 range of securities associated risks investment options using securities product alternative products (e.g. derivatives) (where relevant)
Theories of investment, portfolio management and management of investment and risk	 investment concepts investme nt strategies identification of types of risk client risk profile
Taxation	awareness of taxation issues relating to securities
Legal environment—disclosure and compliance	 the role of the representative/adviser relevant legal principles (e.g. Corporations Act, ASIC Act, Privacy Amendment (Private Sector) Act) the relationship between ethics and regulatory requirements (e.g.
	good faith, utmost good faith, full disclosure of remuneration/fees and any other conflicts of interest which may influence the adviser's recommendation)
	relevant industry standards and codes of conduct
	regulators' guidelines including our requirements in this policy
	complaints resolution procedures (external and, if relevant, internal)
	stockbroking competency standards (where relevant)
	ASX Operating Rules (where relevant)

A2.3 Derivatives

RG 146.137 An adviser providing advice on derivatives should be able to apply the following knowledge (where applicable).

Table A2.3: Derivatives markets (specialist knowledge)

Operation of derivatives markets	 market participants roles played by intermediaries structure and inter-relationships within and between the securities/derivatives sectors
Types of products	range of derivativesassociated risksinvestment options using derivatives products
Theories of investment, portfolio management and management of investment and risk	 investment concepts investment strategies identification of types of risk client risk profile
Taxation	awareness of taxation issues relating to derivatives
Legal environment—disclosure and compliance	 the role of the representative/adviser relevant legal principles (e.g. Corporations Act, ASIC Act, Privacy Amendment (Private Sector) Act) the relationship between ethics and regulatory requirements (e.g. good faith, utmost good faith, full disclosure of remuneration/fees and any other conflicts of interest which may influence the adviser's recommendation)
	 relevant industry standards and codes of conduct regulators' guidelines including our requirements in this policy complaints resolution procedures (external and, if relevant, internal) elements of the Registered Representatives Examination (where relevant) SFE or ASXF Operating Rules (where relevant)

A2.4 Managed investments

RG 146.138 An adviser providing advice on interests in managed investment schemes should be able to apply the following knowledge (where applicable).

Table A2.4: Managed investments (specialist knowledge)

Types of products	concept of managed investments
	 specialist knowledge of the range of products offered under managed investment schemes, or a specific product offered under a scheme (e.g.
	 property trusts, real estate investment strategies, valuation techniques, property management
	 equity trusts, fixed interest trusts
	 serviced strata schemes
	 primary production schemes
	- film schemes
	time-sharing schemes)
	identification of types of risks
Taxation	awareness of relevant taxation issues
Legal environment—disclosure	the role of the representative/adviser
and compliance	 relevant legal principles (e.g. Corporations Act, ASIC Act, Privacy Amendment (Private Sector) Act)
	 the relationship between ethics and regulatory requirements (e.g. good faith, utmost good faith, full disclosure of remuneration/fees and any other conflicts of interest which may influence the adviser's recommendation)
	 relevant industry standards and codes of conduct
	regulators' guidelines including our requirements in this policy
	complaints resolution procedures (external and, if relevant, internal)



A2.5 Superannuation

RG 146.139 An adviser providing advice on superannuation products should be able to apply the following knowledge (where applicable).

Table A2.5: Superannuation (specialist knowledge)

Operation and management of	characteristics and structure of a superannuation product
the superannuation industry	roles played by intermediaries and issuers
·	types of superannuation products
	fee structures/administration and management costs
	types of contribution
	annuities/pensions, allocated pensions and income stream products
	associated risks
	structure of superannuation plans management and administration of superannuation products
	preservation rules
	investment strategies within superannuation funds (i.e. investment concepts and strategies)
	restrictions on investment strategies
Taxation	impact on investment earnings
Taxation	employer and employee contributions
	benefit payments and expenses
	• tax deductions
	capital gains tax treatment
	• roll-ov ers
	reasonable benefit limits
	super annuation surcharge
	social security pension eligibility
	retirement planning
	death benefits
	frankin g credits
Legal environment—disclosure	the role of the representative/adviser
and compliance	 relevant legal principles (e.g. Corporations Act, ASIC Act, Superannuation Industry (Supervision) Act, Privacy Amendment (Private Sector) Act)
	 the relationship between ethics and regulatory requirements (e.g. good faith, utmost good faith, full disclosure of remuneration/fees and any other conflicts of interest which may influence the adviser's recommendation)
	relevant industry standards and codes of conduct
	regulators' guidelines including our requirements in this policy
	 complaints resolution procedures (external and, if relevant, internal) trustee rules

A2.6 Insurance

RG 146.140

Given the nature of the insurance sector, the following specialist knowledge category for advisers on insurance products has been divided into core insurance knowledge and type of insurance product. This has been done to recognise industry feedback that there is a body of core insurance specific knowledge (separate to generic knowledge) that should also be understood by those operating within this sector.

A2.6a Core insurance knowledge, all categories (i.e. general, life and broking)

RG 146.141 An adviser providing advice on insurance products should be able to apply the following knowledge (where applicable).

Table A2.6a: Insurance (core knowledge)

Operation of insurance markets	 definition of insurance product characteristics and participants of the Australian insurance market roles played by intermediaries
Insurance products	 types of insurance products (e.g. risk insurance products, investment life insurance products and general insurance products) conditions, exclusions, levels of coverage of risk transfer products pricin g
Taxation	awareness of taxation issues relating to insurance products
Advisory functions	 the role of insurance adviser/broker/agent participants in the insurance advisory services market range of services provided profile and financial information of the client appropriateness of a risk assessment
Legal environment—disclosure and compliance	 the role of the representative/adviser relevant legal principles (e.g. Corporations Act, ASIC Act, Insurance Contracts Act 1984, Life Insurance Act 1995, Privacy Amendment (Private Sector) Act) the relationship between ethics and regulatory requirements (e.g. good faith, faith, utmost good faith, full disclosure of remuneration/fees and any other conflicts of interest which may influence the adviser's recommendation) relevant industry standards and codes of conduct regulators' guidelines including our requirements in this policy complaints resolution procedures (external and, if relevant, internal)

A2.6b Specialist insurance knowledge

Table A2.6b: Insurance (specialist knowledge)

General insurance	 types of general insurance products/policies standard cover (and deviations) polic y wordings taxes and charges insur ance claims premium rating/risk selection reporting prod uct development und erwriting
Life insurance	 types/classes of life insurance products/policies standard cover (and deviations) prod uct development polic y wordings und erwriting insurance claims premium rating/risk assessment investment strategy (investment component of life insurance products)
Insurance broking	 types/classes of insurance products standard cover and deviations prod uct development polic y wordings und erwriting insurance claims premium rating/risk assessment types of broking services



A2.7 Deposit products and non-cash payment products

RG 146.142

An adviser providing advice on deposit products and non-cash payment products (s763D) should be able to apply the following knowledge (where applicable).

Note: Only elements relevant to the adviser's activities need to be covered in the training. Licensees can vary the content within those elements to suit the adviser's activities.

Table A2.7: Deposit products and non-cash payment products (specialist knowledge)

Types of products	types of products prod uct characteristics
Legal environment—disclosure and compliance	 the role of the representative/adviser relevant legal principles (e.g. Corporations Act, ASIC Act, Privacy Amendment (Private Sector) Act)
	 the relationship between ethics and regulatory requirements relevant to the adviser's activities (e.g. full disclosure of remuneration/fees, and any other conflicts of interest which may influence the adviser's recommendation)
	relevant industry standards and codes of conduct
	regulators' guidelines including our requirements in this policy where relevant
	complaints resolution procedures (external and, if relevant, internal)

A2.8 Foreign exchange

RG 146.143 An adviser providing advice on foreign exchange products should be able to apply the following knowledge (where applicable).

Table A2.8: Foreign exchange (specialist knowledge)

Operation of foreign exchange markets	market participants roles played by intermediaries
Types of products	 range of foreign exchange products associated risks alternative products (e.g. derivatives) (where relevant)
Theories of investment, portfolio management and management of investment and risk	identification of types of riskclient risk profile
Taxation	awareness of taxation issues relating to foreign exchange products
Legal environment—disclosure and compliance	the role of the representative/adviser relevant legal principles (e.g. Corporations Act, ASIC Act, Privacy Amendment (Private Sector) Act)
	the relationship between ethics and regulatory requirements (e.g. good faith, utmost good faith, full disclosure of remuneration/fees and any other conflicts of interest which may influence the adviser's recommendation)
	relevant industry standards and codes of conduct
	regulators' guidelines including our requirements in this policy
	complaints resolution procedures (external and, if relevant, internal)

A2.9 First Home Saver Accounts

RG 146.144 An adviser providing advice on First Home Saver Accounts should be able to apply the following knowledge (where applicable).

Note: Only elements relevant to the adviser's activities need to be covered in the training. Licensees can vary the content within those elements to suit the adviser's activities.

Table A2.9: First Home Saver Accounts (specialist knowledge)

Types of products	 range of First Home Saver Accounts associated risks alternative products (e.g. managed investments, life insurance, deposit products) (where relevant)
Product characteristics	elig ibility requirementsw ithdrawal conditionsgover nment contributions
Taxation	awareness of taxation issues relating to FHSAs
Legal environment—disclosure and compliance	 the role of the representative/adviser relevant legal principles (e.g. Corporations Act, ASIC Act, Privacy Amendment (Private Sector) Act)
	 the relationship between ethics and regulatory requirements (e.g. good faith, utmost good faith, full disclosure of remuneration/fees and any other conflicts of interest which may influence the adviser's recommendation)
	relevant industry standards and codes of conductregulators' guidelines including our requirements in this policy
	complaints resolution procedures (external and, if relevant, internal)

A2.10 Margin lending facilities

RG 146.145

An adviser providing advice on margin lending facilities should be able to apply the following knowledge (where applicable).

Note: Only elements relevant to the adviser's activities need to be covered in the training. Licensees can vary the content within those elements to suit the adviser's activities.

Table A2.10: Margin lending facilities (specialist knowledge)

Table Az. 10. Margin lending faci	intes (specialist knowledge)
Types of products	types of margin lending facility products (encompassing standard margin lending facilities and non-standard margin lending facilities as appropriate) associated risks
Product characteristics	 how the various types of margin lending facility products operate providers' and clients' rights and responsibilities effect of provider taking security over clients' assets effect of provider receiving a transfer of the clients' assets
Taxation	 awareness of taxation issues relating to margin lending facilities deductibility of interest payments liability for capital gains tax
Legal environment—disclosure and compliance	 the role of the provider the role of the representative/adviser specific regulatory requirements (e.g. responsible lending conduct, notification of margin calls) relevant legal principles (e.g. Corporations Act, ASIC Act, Privacy Amendment (Private Sector) Act) the relationship between ethics and regulatory requirements (e.g. good faith, utmost good faith, full disclosure of remuneration/fees and any other conflicts of interest which may influence the adviser's recommendation) relevant industry standards and codes of conduct regulators' guidelines including our requirements in this policy complaints resolution procedures (external and, if relevant, internal)
Theories of investment, portfolio management and management of investment and risk	 investment concepts investment strategies for margin lending, including the role of cash flow, and alternative investment strategies investment options using a margin lending facility sources of funding for the investment identification of types of risk, including an awareness of the sensitivity of margin lending strategies to changes in interest rates and investment returns client risk profile, including an awareness of the source and stability of clients' income source

Appendix B: Skill requirements

RG 146.146 Advisers providing personal financial advice to retail clients should be able to apply appropriate skills in relation to their activities and the products and markets in which they operate. These skills will vary according to the activities undertaken.

RG 146.147 As the level and type of skill varies so much in relation to the provision of general advice, we have not mandated the skill requirements for advisers that only provide this type of advice.

Note: There may be other elements that a licensee or training provider may wish to cover. All elements need not be met if demonstrably irrelevant to the adviser's activities.

Table B: Skill requirements

Table B: Skill requirements	
1 Establish relationship with client	This may include: • explaining the adviser's role • establishing knowledge level of the client • explaining the services offered • identifying the licensee responsible for the representative's conduct • explaining fee and charging methodology • explaining the procedures for complaints handling
2 Identify client objectives, needs, and financial situation	This may include collection of the following types of information from the client: • relevant personal, financial and business details • client objectives and goals • risk profile of the client • cash flows (required and projected) • relevant taxation obligations
3 Analyse client objectives, needs, financial situation and risk profile	This may include: • analysing all relevant information • assessing if specialist advice is required • assessing the client's risk profile
4 Develop appropriate strategies and solutions	This may include: • identifying and assessing available options via the above analysis • conducting relevant research/analysis/modelling • drafting plan/policy/transaction for presentation to the client • ability to underwrite and accept the transfer of risk
5 Present appropriate strategies and solutions to the client	This may include: • explaining in plain language the proposed transaction/s • explaining the nature of the underlying financial products • explaining the possible risks • providing written supporting documentation
6 Negotiate financial plan/policy/transaction with the client	This may include: • discussing any concerns/issues of the client regarding the proposed plan/policy/transaction • confirming with the client the preferred plan/policy/transaction
7 Coordinate implementation of agreed plan/ policy/transaction	This may include: • gaining agreement regarding the proposed plan/policy/transaction • expl aining associated fee and cost structures • explaining time frame for execution
8 Complete and maintain necessary documentation	This may include: • signing a formal agreement • exchanging a signed agreement
9 Provide ongoing service	This may include:

(optional at discretion of	explaining ongoing fees and costs for ongoing and specifically define
client)	services

- providing ongoing service to client as required and agreed
- providing client with reports regarding performance of the plan/policy/transaction
- conducting a review of the plan/policy/transaction with client if parameters change

Appendix C: What criteria must a professional or industry association meet to become an authorised assessor?

RG 146.148 A professional or industry association must fulfil the following criteria to be accredited as an authorised assessor. It must:

- (a) comprise members who possess specialised knowledge and skills relevant to the financial services industry;
- (b) operate nationally;
- (c) represent a significant number of participants in the financial services industry (either through individual or corporate membership);
- (d) use personnel who are professionally qualified in the knowledge areas they intend to assess and have expertise in the education and training sector, including assessment procedures. It is not necessary for these attributes to be held by the same person;
- (e) have assessment methodologies and materials appropriate for the needs of licensees or training providers;
- (f) have procedures for dealing with appeals from licensees or training providers if course approval is withheld; and
- (g) have procedures in place for carrying out individual assessment of current competence. This process may be outsourced to another authorised assessor.



Appendix D: What conditions are placed on a professional or industry association that is an authorised assessor?

RG 146.149 ASIC will require a professional or industry association accredited to be an authorised assessor to comply with the following conditions. The association must:

- (a) notify ASIC in writing within 30 days of courses it has assessed;
- (b) resubmit to ASIC evidence of its ability to act as an authorised assessor every five years or as requested;
- (c) not assess courses which it or its directors, agents or employees have developed and/or will conduct;
- (d) not assess courses of a party in which it has a financial or other interest, other than a party where the interest arises solely because employees or representatives of the party are members of the association or use training or other services provided to members by the association;

Note: Examples of parties in which the association has a financial or other interest are:

- (a) a related party (i.e. subsidiary, parent or sibling company); and
- (b) a party who has significant influence over it (e.g. through common senior management, or through arrangements to assess each other's courses).
- (e) notify ASIC in writing if there are significant changes to the information on the basis of which ASIC has granted its approval;
- (f) notify ASIC if key personnel named in the application cease to play the roles described in the application, or if there are any other major changes in staffing arrangements within the education and training team;
- (g) continue to satisfy the criteria outlined in Appendix C of this regulatory guide;
- recognise training courses that have been accredited by other authorised assessors for the purposes of meeting ASIC's knowledge and skill requirements;
- (i) allow ASIC to require an external audit of its procedures and processes from time to time.

Key terms

Term	Meaning in this document
adviser	A natural person who provides financial product advice to a retail client and is: • an Australian financial services licensee; or
	a representative of an Australian financial services licensee
AFS licence	An Australian financial services licence under s913B that authorises a person who carries out a financial services business to provide financial services Note: This is a definition contained in s761A.
'approved course' and 'approved training course'	Training course that has been assessed by an authorised assessor and has been listed on the ASIC Training Register
ASIC	Australian Securities and Investments Commission
ASIC Training Register	The register that contains details of training courses and individual assessment services that have been approved by ASIC authorised assessors as meeting the training requirements in RG 146
Australian Qualifications Framework (AQF)	The unified national system that provides the criteria for qualifications issued by the school sector, vocational education and training sector (e.g. TAFEs and private RTOs) and the higher education sector (e.g. universities)
Australian Quality Training Framework (AQTF)	The national set of standards that assures nationally consistent, high-quality training and assessment services for Australia's vocational education and training system.
authorised assessor	An organisation that is recognised by ASIC to assess a training course against ASIC's knowledge and skill requirements for the purposes of meeting the training standards, or to carry out an assessment of an individual's competence
Corporations Act	Corporations Act 2001 and includes regulations made for the purposes of the Corporations Act
FHSA deposit account	An FHSA that is a deposit product (as defined in s761A)
financial product	Generally a facility through which, or through the acquisition of which, a person does one or more of the following:
	 makes a financial investment (see s763B);
	 manages financial risk (see s763C);
	 makes non-cash payments (see s763D) Note: See Div 3 of Part 7.1 for the exact definition.

Meaning in this document

A recommendation or a statement of opinion, or a report

Term

financial product

DRAFT

Meaning in this document

Financial product advice that is given or directed to a person (including by electronic means) in circumstances

Term

personal advice

Term	Meaning in this document
Statement of Attainment	A document that is issued to an adviser for partial completion of a qualification, including, where relevant, the units of competency achieved under nationally endorsed standards. Achievements recognised by Statements of Attainment can accumulate towards a qualification within the Australian Qualifications Framework
Tier 1 products	All financial products except those listed under Tier 2
Tier 2 products	General insurance products, except for personal sickness and accident (as defined in reg 7.1.14); consumer credit insurance (as defined in reg 7.1.15); basic deposit products; non-cash payment products; FHSA deposit accounts
training course	Means:
	 any education or training course, program, subject, unit or module of varying duration;
	 a combination of education or training subjects, units or modules on a similar topic; and
	an education or training course or program delivered by various methods
training standards	The minimum standards for the training of advisers set out in this regulatory guide

Related information

Headnotes

Training and education standards for advisers, Australian financial services licence, persons providing financial product advice, life insurance companies, general insurance companies, insurance brokers, ASIC's knowledge and skill requirements, continuing training of advisers

Pro formas

PF 209 Australian financial services licence conditions

Regulatory guides

RG 1-RG 3 AFS Licensing Kit

RG 36 Licensing: Financial product advice and dealing

RG 38 The hawking prohibitions

RG 104 Licensing: Meeting the general obligations

RG 105 Licensing: Organisational competence

RG 165 Licensing: Internal and external dispute resolution

RG 166 Licensing: Financial requirements

RG 167 Licensing: Discretionary powers and transition

Legislation

Corporations Act Chapter 7 Part 7.1 Div 2, Parts 7.8, 7.9, 10.2, s761A, 761G, 763A(1), 763B–D, 766A(3), 766B(1), 766B(3)–(4), 766B(6)–(7), 1018A, 1434, 1436A(1), regulations 7.3.10(a), 7.6.04(d).

Consultation papers and reports

Parliamentary Secretary to the Treasurer, Consultation Paper, *Corporate and Financial Services Regulation Review* (April 2006)

Parliamentary Secretary to the Treasurer, Proposals Paper, *Corporate and Financial Services Regulation Review* (November 2006)

CP 88 Reviewing and updating RG 146: Training of financial product advisers (July 2007)

REP 110 Report on submissions for CP 88 Reviewing and updating RG 146: Training of financial product advisers

Information releases

IR 07-18 Update on ASIC's review of financial adviser training standards

IR 07-40 ASIC consults on updating its policy on the training of financial advisers